

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY DAMASCUS

C O N F I D E N T I A L STATE 262475

E.O. 11652: GDS

TAGS: PFOR, EFIN, EINV, CPRS, SY, US, OTRA (HUANG, THOMAS)

SUBJECT: U.S. PRIVATE AND OFFICIAL CLAIMS AGAINST SYRIA -
PRELIMINARY DISCUSSIONS

REFS: (A) 75 STATE 305146, (B) DAMASCUS 15559 AND
PREVIOUS, (C) DAMASCUS 6983

(SUMMARY: DEPARTMENT PROPOSES SENDING REPRESENTATIVE FROM
WASHINGTON TO DAMASCUS TO INITIATE PRELIMINARY DISCUSSIONS
ON U.S. PRIVATE AND OFFICIAL CLAIMS AGAINST SARG.)

1. REF (B) TRANSMITTED NOTE FROM SARG, AND REPORTED SARG
HAD RAISED SYRIAN CLAIM AGAINST ESSO (EXXON) AND INQUIRED
AS TO WHEN EXXON MIGHT RESUME NEGOTIATIONS WHICH WERE
BROKEN OFF THE PREVIOUS YEAR. EMBASSY RECOMMENDED THAT IT
WOULD BE TIMELY TO PRESENT SARG WITH ALL REMAINING U.S.
PRIVATE AND OFFICIAL CLAIMS AGAINST SYRIA.

2. AT MEETING IN DEPARTMENT ON MARCH 24, 1976, BETWEEN
AMBASSADOR MURPHY AND DEPARTMENT REPRESENTATIVES (L/C AND
FBO) REGARDING PREPARATION OF DOCUMENTATION, PROCEDURES
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AND HANDLING OF BOTH PRIVATE AND OFFICIAL CLAIMS AGAINST

SARG, DEPARTMENT NOTED THAT BOTH EXXON AND MOBIL HAD

OFFICIALLY REQUESTED, AND DEPARTMENT HAD AGREED, TO ESPOUSE THEIR CLAIMS THROUGH DIPLOMATIC CHANNELS AGAINST SARG. SIMILAR REQUESTS HAD ALSO BEEN RECEIVED FROM A COUPLE OF OTHER PRIVATE CLAIMANTS. IT WAS AGREED AT THE MEETING THAT USG SHOULD COMMENCE NEGOTIATIONS WITH THE SARG AS RECOMMENDED BY THE AMBASSADOR, THAT THE DEPARTMENT WOULD PREPARE ASAP THE NECESSARY DOCUMENTATION, AND TAKE APPROPRIATE ACTION ON OUTSTANDING PRIVATE AND OFFICIAL CLAIMS, IN ORDER TO OPEN NEGOTIATIONS.

3. DEPARTMENT ANTICIPATES THAT, IN ANY NEGOTIATIONS WITH THE SARG REGARDING PRIVATE CLAIMS, SARG WOULD RAISE ALL AVAILABLE COUNTERCLAIMS, PARTICULARLY AGAINST EXXON, AS NOTED ABOVE. ON THE BASIS OF PRESENTLY AVAILABLE DOCUMENTATION, DEPARTMENT IS UNABLE TO ANTICIPATE ALL FACTUAL AND LEGAL ISSUES THAT MIGHT ARISE OR BE RAISED BY SARG IN THE VARIOUS CASES. IN THE EXXON AND MOBIL CASES, DEPARTMENT HAS THE BARE STRUCTURE FOR FORMAL CLAIMS BUT LACKS INFORMATION ON THE REPORTED SARG COUNTERCLAIM AGAINST EXXON. IN MENHALL CASE, CLAIMANT HAS BEEN UNABLE TO SUPPLY SUPPORTING DOCUMENTARY PROOF BEYOND MERE ALLEGATION OF THE ESSENTIAL FACTS PERTAINING TO CANCELLED OIL CONCESSIONS. DEPARTMENT HAS BEEN REQUESTED BY CLAIMANT'S ATTORNEY FOR ASSISTANCE TO DEVELOP CASE AND ATTEMPT TO ACQUIRE PERTINENT DOCUMENTATION FROM CLAIMANT'S LOCAL ATTORNEYS IN DAMASCUS. LITIGATION OF THIS CASE HAS BEEN PENDING IN SYRIAN COURTS SINCE 1961. WHILE THE NUMBER OF CASES IS SMALL, THERE ARE NUMEROUS IMPONDERABLES INVOLVED. THERE ARE ALSO COMPLICATING FACTORS IN THAT EXXON AND MOBIL HAVE REQUESTED DEPARTMENT NOT TO RAISE THEIR CLAIMS FOR THE TAKING OF THEIR INTERESTS IN THE NATIONALIZATION OF IPC BY SARG. TEXACO HAS ALSO REQUESTED THE DEPARTMENT NOT TO BECOME INVOLVED IN ITS CLAIM CONCERNING NATIONALIZATION OF ERDOL.

4. AS EMBASSY IS AWARE, PRIMARY PURPOSE OF CLAIMS NEGOTIATIONS WITH THE SARG IS TO SETTLE U.S. CLAIMS FOR NATIONALIZATION OF PROPERTY OF U.S. CITIZENS IN ORDER TO

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REMOVE LEGAL CONSTRAINTS IMPOSED BY U.S. LAW ON ECONOMIC AND OTHER ASSISTANCE TO SYRIA, I.E., SECTION 620(E) OF THE 1961 FAA, AS AMENDED (HICKENLOOPER AMENDMENT). SECRETARY KISSINGER HAS DETERMINED THAT SUFFICIENT PROGRESS HAS BEEN MADE IN THE EFFORTS TO SETTLE THE NATIONALIZATION CASES TO AVOID APPLICATION OF THIS SECTION. FACTS MUST CONTINUE TO SUPPORT THIS DETERMINATION IF IT IS TO BE MAINTAINED.

5. IN VIEW OF PARA 3 ABOVE, DEPARTMENT BELIEVES THAT IT
WOULD BE ADVANTAGEOUS FOR THE USG TO HOLD PRELIMINARY

DISCUSSIONS WITH THE SARG TO EXCHANGE VIEWS ON PROCEDURES,
APPLICABLE LAW AND THE TIMETABLE FOR CONDUCT OF FORMAL
NEGOTIATIONS ON OUTSTANDING PRIVATE AND OFFICIAL CLAIMS.
OF PRIMARY IMPORTANCE FOR USG IS DEFINITION OF PARAMETERS
OF NEGOTIATIONS, TO DETERMINE SPECIFIC ISSUES WHICH SARG
MIGHT WISH TO DISCUSS, SEEK AGREEMENT ON ISSUES ON WHICH
BOTH GOVERNMENTS MIGHT AGREE, AND TO MINIMIZE THE EXTENT
AND QUANTITY OF THE TECHNICAL AND LEGAL PROOF THAT USG
MIGHT BE REQUIRED TO ADDUCE. ON THE BASIS OF THE RESULTS
OF THESE PRELIMINARY DISCUSSIONS, USG WILL THEN FORMULATE
ITS NEGOTIATING TACTICS AND STRATEGY AND THE PREPARATION
OF NECESSARY DOCUMENTATION ON THE VARIOUS CONTENTIOUS
ISSUES.

6. DEPARTMENT IS PREPARED TO SEND THOMAS T. F. HUANG
(L/C), DEPUTY ASSISTANT LEGAL ADVISER FOR INTERNATIONAL
CLAIMS, TO PARTICIPATE IN THE PROPOSED PRELIMINARY
DISCUSSIONS. HE HAS PLANE RESERVATIONS TO DEPART WASHING-
TON ON NOV 9 AND TO ARRIVE IN DAMASCUS NOV 11 FOR THIS
PURPOSE. HUANG RECENTLY NEGOTIATED THE AGREEMENT ON
PRIVATE CLAIMS OF U.S. CITIZENS AGAINST EGYPT. DETAILS
OF ETA WILL BE PROVIDED LATER. SUBJECT TO EMBASSY'S
APPROVAL, HUANG WOULD COME NOV 11 AND STAY IN DAMASCUS
FOR ABOUT TWO WEEKS. DEPARTMENT WOULD APPRECIATE
EMBASSY MAKING RESERVATIONS AT APPROPRIATE HOTEL FOR
SINGLE ROOM WITH BATH FOR PERIOD NOV 11-23.

7. DEPARTMENT WOULD APPRECIATE EMBASSY'S VIEWS SOONEST. KISSINGER

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